


HLG-MOS Open-Source Software Charter for Official Statistics

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 Important

This Charter is under consideration for [CES](#) endorsement.

Opening Statement

We recognise open source software (OSS) as essential for modern statistical production, promoting transparency in methodology and fostering international collaboration in developing and supporting the production of official statistics.

Open source solutions enable national statistical offices (NSOs) to develop, validate, and share statistical methods while ensuring reproducibility of official statistics. The transparent nature of open source software allows for peer review of statistical procedures, thereby strengthening the credibility of official statistics. Sharing software as open source software (OSS) is consistent with the transparency principle of the Fundamental Principles of Official Statistics (principle 3) and the National Quality Assurance Framework (principle 6).

Reuse of software assets across organisations in the statistical process chain is beneficial. Reducing duplication of efforts through co-investments increases efficiency, and sharing statistical code and tools between NSOs creates a collaborative ecosystem that accelerates innovation in official statistics, while facilitating methodological harmonisation across

countries. These approaches ensure efficient use of public resources while maintaining the independence and scientific integrity of national statistical systems. Therefore, by adopting and developing open source tools, NSOs can build flexible, cost-effective statistical infrastructures that can adapt to new and emerging data sources and methodological innovations, while building trust through transparency in statistical production.

A statistical open source community is most effective and innovative if it works from a common understanding across statistical organisations of the underlying drivers for open source. For this reason, it is necessary to identify the basic principles underlying open source in official statistics.

We therefore endorse using the following Principles on Open Source Software in official statistics in both the production of software, and the adoption of software for statistical production.¹

Principles (under process of CES endorsement)

1. OSS by default

Statement

In the production of official statistics we prefer the use of open source software solutions over closed software solutions. Moreover we share our software solutions as open source.

Rationale

This principle contributes to the core values of official statistics, such as transparency and independence in the way we produce statistics and striving for high quality and reproducibility. Using and sharing open source software increases the transparency of our work and avoids black boxes in the implementation of official statistics.

Implications

This means that when implementing, redesigning or creating new processes, open source software solutions have preference. Only when no viable open source solutions exist should an NSO deviate from the standard OSS option. Likewise, sharing as open source is the default, but it is possible to deviate from this in justified cases. For NSOs this means that the methods used in the production of official statistics are not only described, but also that the code used to actually apply the method is shared as OSS. For international organisations this means openness about how international aggregates are computed via OSS solutions.

¹The principles were initially developed as “ESS Principles on Open Source Software” (<https://os4os.pages.code.europa.eu/pbbp/principles.html>) by the group on Open Source for Official Statistics (<https://os4os.pages.code.europa.eu/pbbp>) and adjusted for the global context.

2. Work in the open

Statement

We start our projects in the open from the beginning and clearly mark maturity status.

Rationale

Many projects have the intention to publish results as open source but have difficulty deciding on the best time to do so. It might feel uncomfortable to put early ideas and rough implementation sketches on-line, but on the other hand sharing it too late prevents others from providing valuable comments and ideas or volunteering to work together on the project. To circumvent this dilemma we start working in the open right from the beginning wherever possible and clearly mark and update our project's development phase over time.

Implications

This means that it is recommended and accepted to start development projects in the public domain. We clearly show the development status, which may vary from pre-alpha to stable and proven by showing a public roadmap, public source code repository, a public backlog of features, issues, bugs etc.

3. Improve and give back

Statement

We improve existing open source solutions rather than decide to create new solutions and we give our improvements back to the respective open source community.

Rationale

There are cases where existing open source solutions do not cover one-to-one the functionality needed in official statistics. The quickest way to address this is to copy a solution, adapt it and use it. However, the improvements made in the original solution will not be merged into the copy and our improvements made to the copy will not be visible in a wider context. Therefore, we strive to give back our improvements to the open source community as change requests or suggestions even if it takes additional resources to do so. In the end, this is an investment in the effectiveness and efficiency of the official statistics community as a whole.

Implications

This means that statistical organisations actively search for solutions that can be reused instead of having to create new solutions themselves. Even if a solution does not exactly fit the required functionality, it can be examined for how it could be improved while keeping the intended functionality in mind, or even extending such functionality. This also applies for partial solutions such as code snippets and models (including machine learning models) that could be valuable for others. The changes or enhancements should be tested, documented, and returned to the respective community to decide on whether to integrate them into their solution.

4. Think generic statistical building blocks

Statement

In our open source work we strive for re-usable generic functional building blocks that support well-defined methodologies in statistical processes.

Rationale

Publishing source code as open source is not sufficient by itself for effective reuse in the global official statistics community. It is necessary to think about the design of what is to be shared and to identify generic statistical building blocks that can be used in different contexts. Therefore, we design the software from the point of view of the intended users and in such a way that it can be reused in as many statistical domains or organisations as possible. This helps maintain complex statistical processes and high-quality official statistics.

Implications

This means that monolithic applications are componentised as much as possible into generic configurable statistical building blocks. We put statistical functionality into code and make statistical expertise configurable. We make these components as generic as possible in time, across statistical domains and across statistical organisations. For individual NSOs this means that not just its own statistical production process should be kept in mind when developing tools, but also the possible wider applicability. International organisations should actively encourage the development and sharing of generic OSS solutions within their domain of expertise.

5. Test, package and document

Statement

We test, package and document our open source software for easy reuse.

Rationale

Re-using generic statistical software in the official statistics community is not always easy due to differences in statistical processes, technological environments, and ways of working. Testing our software for functionality and security and packaging our software with good documentation is of utmost importance as it improves the chances of reuse. General purpose package management systems offer versioning and documentation facilities to share generic statistical software. The use of such packaging systems helps to maintain complex statistical processes and ensure high-quality official statistics.

Implications

This means that we invest in testing, security scanning, packaging and documentation to enable reuse. Security patches are applied as soon as possible. Documentation is designed from the point of view of a statistical user, keeping it concise, understandable but also complete and covering at least the basic functionality and a complete API reference. Packaging is a key success criterion for open source projects. Larger projects should adopt modern approaches such as containerisation, automating as much as possible. Smaller projects may also follow these practices. Each package is downloadable without registration, can be installed with minimal effort, and has a minimal viable example that can be executed. Dependencies are managed and minimised as much as possible. Versioning is implemented according to the principles of the respective package exchange platform with a preference for semantic versioning. Security patches are implemented with priority. For individual NSOs this means that published OSS software is maintained and updated according to the policies of the relevant platforms, e.g., CRAN. International organisations should play an active role in sharing knowledge about testing and packaging, as well as documentation policies in their domain of expertise.

6. Choose permissive

Statement

We choose the most permissive OS licence possible for sharing our software.

Rationale

Re-using software is in the common interest of the official statistics community. Reuse of our software not only enhances efficiency but also improves the quality of the software by allowing the wider user community to contribute to its development and maintenance. To maximise reuse by others it is necessary to choose an OS licence that maximally allows reuse, and minimises conflicts with other licences. This is known as “permissive”. When choosing the appropriate OS licence we strive for maximum reuse.

Implications

This means that when sharing software we opt for a permissive licence (e.g. Apache 2.0/MIT) over a “copyleft” licence, taking into legal, organisational and societal considerations. Mandatory acknowledgement / attribution of sources and authors is a viable additional option.

7. Promote

Statement

We invest in promoting new developments or improvements of our open source software within the official statistics community, and where applicable in a wider context.

Rationale

Reuse of generic software will not happen if no one knows what can be reused. On the other hand, it is difficult to know beforehand what the value of our software is for others. The only way forward is to communicate, even if we have no idea whether it can be used in a wider context. We promote our software in an honest and concise way, mentioning its core functionality. We let the public know our plans for new developments and improvements and are open to suggestions for improvements.

Implications

This means working together on communication facilities targeted at the open source community. A community-driven approach of sharing knowledge, tackling possible OS building blocks, and the application of OS in statistical production should be preferred to centrally maintained repositories. A centrally maintained repository of software tools can quickly become outdated, and collecting and organising information from the community can be an immense effort. Therefore, such a repository should be maintained by the community as a whole. For individual NSOs this means actively participating in the OSS community by attending events, joining relevant forums, etc. International organisations should play an active role in the organisation of the statistical OSS community in their domains of expertise.